

2023

Collection of data from April 2022 Community Feedback Process about Windjammer Park Improvements



Windjammer Park

FEEDBACK

Background

The City selected Windjammer Park as the Clean Water Facility (CWF) location. However, the community wanted to have more input in the process of constructing the CWF in the park. This led to the creation of a multiphased project. To meet community requests to keep park improvement money in the park, the funds were allocated to the Capital Improvements Plan (CIP).

Additionally, the Windmill was deemed unsafe in 2017, and City Council adopted Resolution 17-19 to tear it down and commit to replacing it in the future. However, the City Council still needs to provide a location or funding to replace it—simply a commitment to the community to put something back at a future date. Recently, a community group, OH Windmill Project, is taking on this project - more details are available at ohwindmill.com.

The Windjammer Park Project is estimated to have a \$408,000 project funding balance for the completion of outreach and design work for future improvements to the park. The City's 6-year CIP includes an additional \$676,000 in funding to complete future improvements. An additional \$250,000 is included in the CIP in the year 2027. This provides a total fund of \$1,334,000.

The current funding available will only address some of the pending future phases of improvements to the park. For this reason, City staff requested community feedback to understand better the communities priorities within the constraints of the budget.



Windjammer Park

BUDGET

REVENUE SOURCE	FISCAL YEAR FUNDING REQUESTS								
	SPENT TO DATE	BFB-memo	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY2027	6 YR TOTAL
General Fund		\$24,486		\$50,000					\$50,000
Park Impact Fees		\$197,417		\$100,000					\$100,000
REET 1				\$526,104				\$125,000	\$651,104
REET 2		\$140,000						\$125,000	\$125,000
WWTP (422)		\$46,043							
Project BFB			\$200,000	\$207,946					\$407,946
TOTAL REQUESTED FUNDS:			\$200,000	\$884,050				\$250,000	\$1,334,050

Some of the projects not included in this community feedback process were:

- Crosswalk at Beeksma Drive (completed September 2021)
- Angel de la Creatividad to be installed in Flintstone Park
- Parks and Recreation Department projects include the following:
 - Heaters in kitchens (installation date?)
 - ADA access to beach trails
 - A pilot program for beachfront native growth areas
 - Water irrigation replacement
 - Lagoon dock replacement utilizing funds from a T-Mobile grant
 - Non-motorized watercraft ramp

The Windjammer Park Improvements - Communication and Community Input Plan is an addendum at the end of this report.

2022 POTENTIAL IMPROVEMENT MAP

Vindjammer Park

CITY OF A TAT DOL

This is the map provided at City open house events, on the city website, and linked to from the survey form. The map showed the potential improvement option locations.





Promoting the feedback process through

OUTREACH

Flyers/Newspaper

TELL US YOUR THOUGHTS ABOUT WINDJAMMER PARK Please take a few minutes to tell us your priorities for the future improvements at Windiammer Park **PUBLIC**



INFORMATIONAL WEBSITE

www.oakharbor.org/FutureWJP

COMMUNITY OPEN HOUSE

Saturday, April 8, 2022 | 11 a.m. - 1 p.m. and Wednesday, April 13, 2022 | 4 - 6 p.m. Clean Water Facility at Windjammer Park | 1600 SW Beeksma Drive | Oak Harbor, WA

DUE DATE

All community input forms must be submitted online or in-person by April 30, 2022.



Utility Bill Inserts



FOR WINDJAMMER **PARK** IMPROVEMENTS

SHARE YOUR YOUR THOUGHTS

1. Review the information online at www.oakharbor.org/WJPInput.

- 2. Fill out the survey and submit it to the City to share your priorities for the future of Windjammer Park.
- 3. Pick up a printed copy from City Hall, The Center, or Oak Harbor

Responses must be submitted by April 30, 2022



Postcard





City of Oak Harbor 865 SE Barrington Dr. Oak Harbor Oak Harbor, WA 98277

Please tell us your priorities for the potential improvements at

WINDJAMMER PARK

INFORMATIONAL WEBSITE

www.oakharbor.org/FutureWJP

COMMUNITY OPEN HOUSE

Wednesday, April 13, 2022 | 4 - 6 pm Monday, April 25, 2022 | 4 - 6 pm

The Center

51 SE Jerome Street, Oak Harbor, WA 98277

All community feedback forms must be submitted online or in-person by April 30, 2022.

Card









WWW.SURVEYMONKEY.COM/R/WJPINPUT

ABOUT WINDJAMMER PARK **BY APRIL 30, 2022**



QUESTIONS ASKED

Where do you live?

What are your reasons for going to Windjammer Park?
Please choose all that apply.

How often do you visit Windjammer Park?

How would you describe yourself?

Are there any improvements you want to see in Windjammer Park?

What is the most important thing regarding potential improvements at Windjammer Park? It might be something not listed above.

Select your age group to provide us with more information about parkusers.

Focusing on the future of Windjammer Park and potential improvement options. Review the list of options below and select the top five items you prefer the most. A detailed description for each option is available on the City's website.



703 Respondents

RESULTS

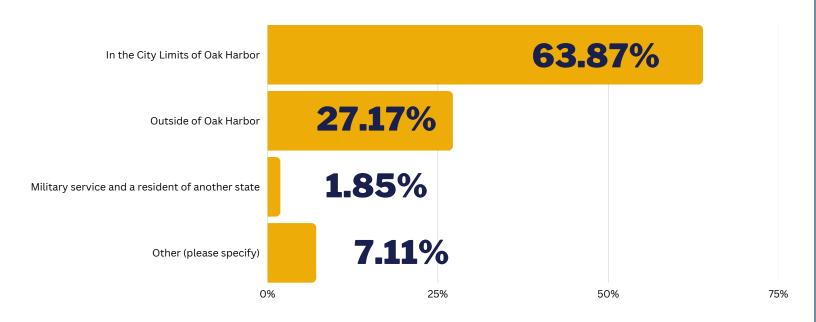
Where they live?

34%

use the park weekly

#1

priority is the windmill

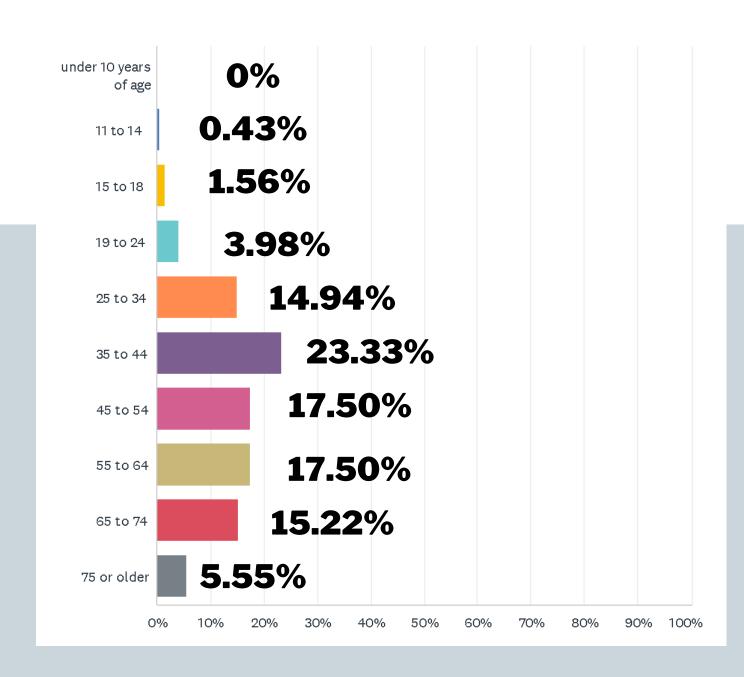


Other responses include Anacortes (2), Cashmere (1), Coupeville (3), I live here bruh (1), Unincorporated North Whidbey (12), Military with future plans to retire here (1), Military and registered to vote in Oak Harbor (1), Not provided (1), Oak Harbor (26), Owns property in Oak Harbor (1), and Previous Resident (1).



RESULTS

Demographics - Age

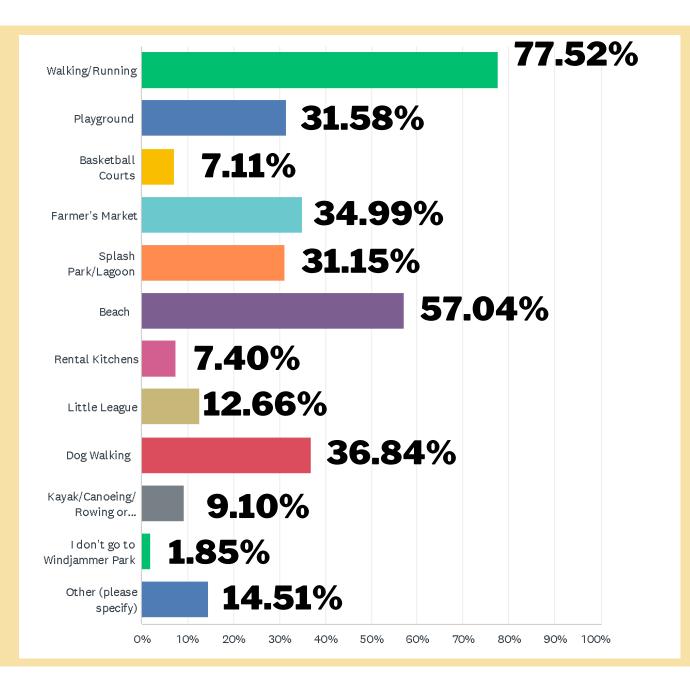




RESULTS

703 Respondents

This is why people visit the park:



Other responses include Band concerts (1), Baseball (1), Beach walking (3), Sit/relax/view (12), Bike riding (7), Bird watching (1), Family events (birthday parties/BBQ) (6), Bocce Courts (1), Camping (1), Church activities (5), community events/festivals (13), Eat/Picnic (15), Kite Flying (1), Frisbee (1), Sport Activities (9), Group events (1), Live in Condo (2), Farmer's Markets (2), Lagoon swimming (1), Photography (1), Pokemon Go (2), Play music/paint (2), Work (1), No longer visit after remodel (1).



TOP THREE

Responses about the most important items include:

#1 Windmill



#2 Picnic Areas



#3 Shoreline Enhancements



Additional items of importance are: activities for all ages, keeping the baseball fields, improving picnic areas, adding more trees, increasing maintenance, improving security/safety, a fenced dog park, adding native/drought-tolerant plants, and improving the lagoon.



FEEDBACK ABOUT PRIORITIES



Picnic Areas



Amphitheater/Pavilion Improvements



Dog Park/Run



Create a Great Lawn

The community was given the opportunity to prioritize their top five choices from a list of potential park improvements. The park improvements included a description and estimated budget for the item.

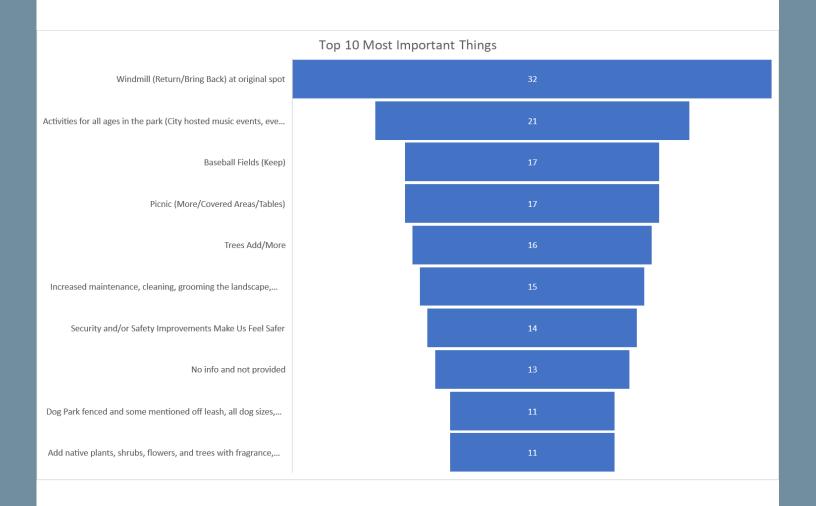
Options were: Amphitheater/Pavilion Improvements, Creation of a Great Lawn with Angle Parking on SE Bayshore Drive, Bulletin Board, Reader Board, Dog Park/Dog Run, Drivable Grass on the Far West Side of Windjammer Park, Picnic Areas, Public Art, Roundabout at SW Bayshore Drive, Shoreline Enhancements, Streetscape on SW Beeksma Drive, Wetland Enhancements/Overlook, and Windmill.

Picnic areas were the top selection for all five categories. The other priorities are amphitheater/pavilion improvements, dog park/run, and a great lawn.



ADDITIONAL INPUT

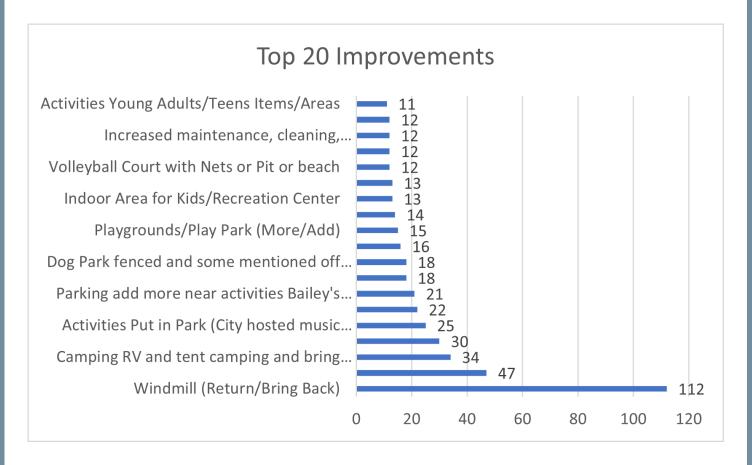
The Top 10 Things that are Most Important to You Are:



Other items that are important include: lagoon improvements and general cleanup/landscaping, don't spend money we don't have or raise taxes, fix the fields, bring more people to visit, add history (Dutch heritage feel), boat launch for small craft, food truck/vendors/ice cream, address homeless/drug users, no changes, like as is, good as it is, leave as is or no improvements, use public funds wisely within budget, bring back camping (RV and tent), communal space for (events, multi-purpose, meeting room, recreational use, or gathering)



Improvements Respondents Want to See



Other items mentioned include: Pickleball courts, beach access, bike path, carnivals return, splash park repairs, bbq grills/fire pits in the kitchen/parks., amphitheater events/shows, improvements to restrooms, benches along walkways, and a lifeguard at the Lagoon.



STAFF RECOMMENDATIONS

Staff Recommendations

Based on the current feedback from the community and recent storm damage, the City staff is recommending the following:

#1 - Repair Shoreline

Use existing funding to repair the shoreline and walking paths damaged by recent storms.

#2 - Enhance the Pavilion

Request quotes from vendors for enhancements to the current pavilion to improve uses for concerts, outdoor movies, and entertainment events. Some of the current improvements are adding a backdrop and improving sound quality.

#3 - Fix the Splash Park

Make necessary repairs to the Splash Park to repair and update the equipment.

#4 - Improve Picnic/Seating Options

Add a shelter (covered area) for picnic/eating that provides dual uses for outdoor seating, shade, and rental opportunities.

#5 - Rental Facility Improvements

Add barbecue grills, add remote controlled locks on doors, add refrigerators, and door signage for reservations.

#6 - Shady Areas Near Splash Park and Lagoon

Develop a plan for creating more shaded areas by the Splash Park and Lagoon.

#7 - Interpretive Center Available for Rental Use

Address requirements for security and sound to make the space available for City, public, and rental use.



ATTACHMENT A

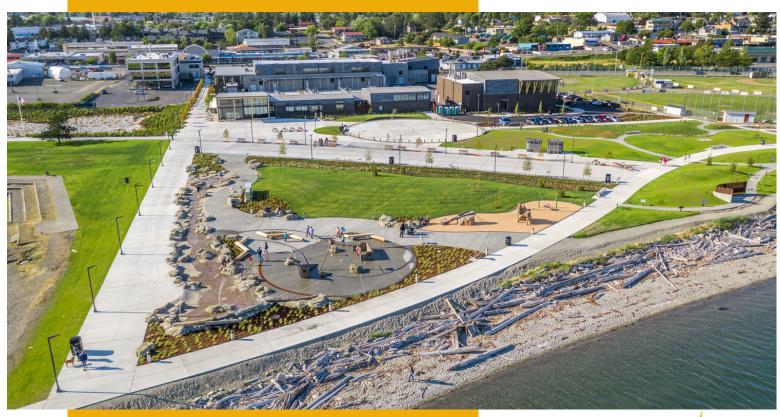
Windjammer Park Improvement

Communication and Community Input Plan for review of previous outreach efforts, the progress of projects completed at the park, budget review, and outreach plan for informing the public about the City's request to receive their feedback about future park projects.

City of Oak Harbor

Windjammer Park Improvement

Communication and Community Input Plan



City Project Team

Sabrina Combs, Communications
Don Crawford, Parks Operations Manager
Cac Kamak, Principal Planner
Alex Warner, City Engineer



Objective

To conduct a detailed outreach process to engage with the community about future improvements for Windjammer Park in downtown Oak Harbor, Washington.



Background

When the City placed the Clean Water Facility (CWF) at the Windjammer Park location, the City Council and community wanted to have more input in the process to integrate the CWF in the park. This led to the creation of a multi-phase project. The funds for park improvements were allocated to the Capital Improvements Plan (CIP) to meet community requests.

In 2017, the Windmill was deemed unsafe, and City Council adopted Resolution 17-19 to tear down Windmill and commit to replacing it in the future. However, the City Council did not provide a location or funding to replace it. Simply a commitment to the community to put something back at a future date.

Budget

The Windjammer Park Project is estimated to have \$408,000 in project funding balance to start 2022 to complete outreach and design work for the future improvements to the park. The City's six-year CIP includes an additional \$676,000 of funding to complete future improvements. An additional \$250,000 is included in the CIP in the year 2027.

Taken together, the total funding currently programmed for this project through 2027 is \$1,334,000. Funding is primarily from Real Estate Excise Tax and Park Impact Fee funds that are specifically restricted for capital improvements.



To manage resources, the City needs to prioritize resources. Additionally, different community members have other priorities, and City staff requires a clearer understanding of the current community's top priorities within our project budget.

REVENUE SOURCE	FISCAL YEAR FUNDING REQUESTS								
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TOTAL REQUESTED FUNDS:			\$200,000	\$884,050				\$250,000	\$1,334,050

Process

To achieve this, City staff will conduct a detailed community feedback process to decide on the projects and prioritize funding them using the process in this plan.

Some of the projects not included in the community feedback process are:

- Rotary Memorial Bridge renovation completed in summer 2021.
- Crosswalk at Beeksma Drive completed by City Engineering Division in September 2021.
- Memorial Obelisk installation completed in 2021, with an additional phase of work coming in spring 2022.
- Angel de la Creatividad installation project being managed by the Arts Commission.
- Projects the City is pursuing separately:
 - Heaters in the kitchens to address freezing pipes and provide options for rentals in colder weather season.
 - ADA Access to beach from trails opportunity with local community groups.
 - Pilot Program for Native Area at beachfront locations.
 - Water Irrigation replacement to allow for the use of reclaimed water from the Clean Water Facility for the park grass and ball fields.
 - Lagoon dock replacement funded by a T-Mobile grant awarded to the City.
 - Enhancement to the non-motorized watercraft ramp for canoes, kayaks, and rowboats, and crew boats use.



COMPLETED IMPROVEMENTS

City staff reviewed the initial list of projects identifying the following projects as completed during the park's launch.

- Installation of:
 - Parking at City Beach
 - Parking South of the Clean Water Facility (CWF)
 - Interior trails
- Plaza in front of CWF
- Splash park and playground installation
- Addition of four restrooms in two locations
- Crescent parking on the west side of the park
- Completion of the wetland expansion and improvements
- Integration of the small plaza south of crescent parking
- Construction of three kitchens at two locations
- Finalize the north and south promenade
- Installation of basketball courts
- Continuation of waterfront trails and interior trails
- Great lawn on the west side of park installation
- Construction of a playground (east side of the park)

The next page provides a list of incomplete/future phases for the community to provide input and prioritization to the City. These project phases are not complete.









PROSPECTIVE IMPROVEMENTS

- Add a wetland overlook (next to CWF) with educational signage
- Enhance Lagoon with renovation/addition of terrace steps
- Create a waterfront trail, the two concrete paths on the backside of the Lagoon do not connect, and this project will connect them
- Extend streetscape along SW Beeksma Drive to West Pioneer Way
- Construct roundabout at the grand entrance (SW Beeksma Drive and SE Bayshore Drive)
- Add parking along SE Bayshore Drive
- Install an overlook between Splash Pad and Lagoon
- Rebuild and identify a location for the windmill
- Install great lawn eastside (remove baseball fields)
- Modify existing amphitheater for performances or construct a large stage area/amphitheater
- Build a large playground (west side)

TIMELINE

DECEMBER 2021 - FEBRUARY 2022

- Create draft materials for outreach.
- Present the project plan to City Council.

MARCH 2022

- Meet with and review outreach materials with the Adhoc Community Focus Group.
- Revise outreach materials and feedback form based on Adhoc Community Focus Group comments.
- Book meetings with community partner organizations.
- Reserve Clean Water Facility dates for in-person open houses for the members of the public to meet with staff, view displays, and submit feedback.
- Announce launch of survey process.
- Submit bill insert designs to Utility Billing for printing/inclusion in March bills.

APRIL 2022

- · Launch website and feedback form.
- Present at community partner organization meetings.
- Hold open house events.
- Promote events on multiple platforms.

MAY 2022

- Close the feedback form.
- Update the website.
- Review the results.

JUNE 2022

 Develop a plan for completing top priorities within CIP funding available in 2023.

AUGUST 2022

 Present the project plan to City Council highlighting anticipated budget expenditures.

COMMUNICATION

PLAN

TELL US YOUR THOUGHTS

ABOUT WINDJAMMER PARK

Please take a few minutes to tell us your priorities for the future improvements at Windjammer Park



INFORMATIONAL WEBSITE

www.oakharbor.org/FutureWJP

COMMUNITY OPEN HOUSE

Wednesday, March xx, 2022 | 6 - 8 p.m. and Saturday, March xx, 2022 | 11 a.m. - 1 p.m.

DUE DATE

All community input forms must be submitted online at www.oakharbor.org/WJPInput or in person by **Thursday**, **March 31**, **2021**, at **4** p.m.



FUTURE
Windjammer
Park

Feedback Opportunity



The plan includes digital, print, and in-person events to educate and promote the community about the future options for Windjammer Park.

Digital Media

- · City website
- Social media (Facebook, Instagram, and LinkedIn)
- Electronic Sign at Beeksma and Gateway Park
- Email communication/reminders to leagues and groups
- Channel 10 promos/reminders

Print Media

- Press releases to media
- Postcard mailers to Oak Harbor addresses (98277 zip code)
- Signage in parks
- Banner on Clean Water Facility windows
- Utility Bill inserts

Public Meetings

- Open house at the CWF on a weeknight evening and Saturday
- Attend advisory group or community partner meetings
 - o Park Board
 - Arts Commission
 - Planning Commission
 - North Whidbey Park and Pool Board
 - o Oak Harbor Public School Board
 - Oak Harbor Chamber of Commerce
 - Oak Harbor Main Street Association

All outreach materials will be tested through an ad-hoc Community Focus Group process.





Community Adhoc Focus Group

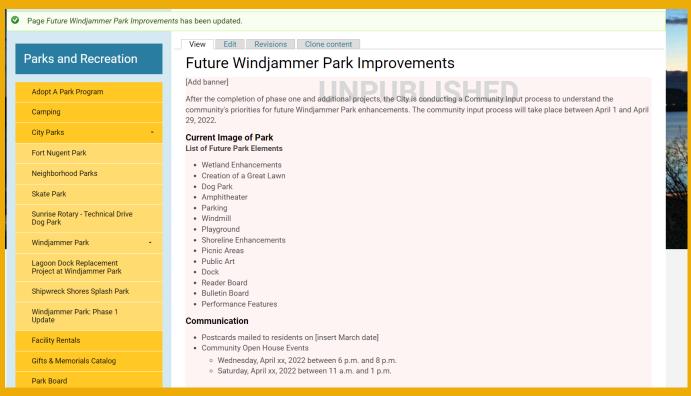
A group of community members representing local businesses (Main Street Association or Chamber of Commerce), the Park Board, Oak Harbor School District (PTA, School Board Member, or High School Student), a Planning Commissioner, a representative of tribal groups, a City resident selected by the Mayor, and one City Councilmember will review all materials through a one-time focus group process.

They will attend a focus group meeting to provide feedback by:

- 1. Taking the survey online,
- 2.Commenting and making notes on a written version of the survey (after taking it electronically), and
- 3. Reviewing the draft website and outreach materials.

A sample of outreach materials is available next three pages.

WEBSITE



oakharbor.org/FutureWJP

FLYERS

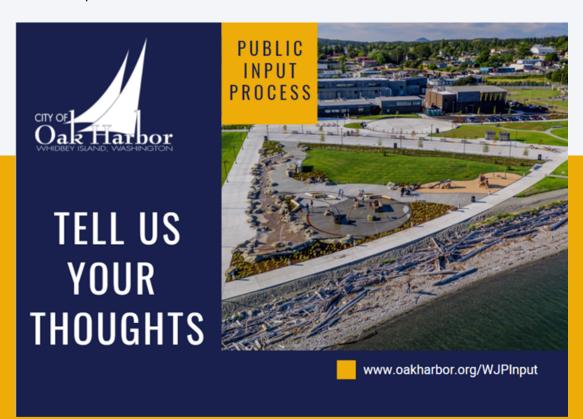


BUSINESS CARDS



POSTCARD

Mailed to zip code 98277.





City of Oak Harbor 865 SE Barrington Dr. Oak Harbor, WA 98277

Please take a few minutes to tell us your priorities for the future improvements at

PERMIT. INDECIA, STAMP

WINDJAMMER PARK

INFORMATIONAL WEBSITE

www.oakharbor.org/FutureWJP

COMMUNITY OPEN HOUSE

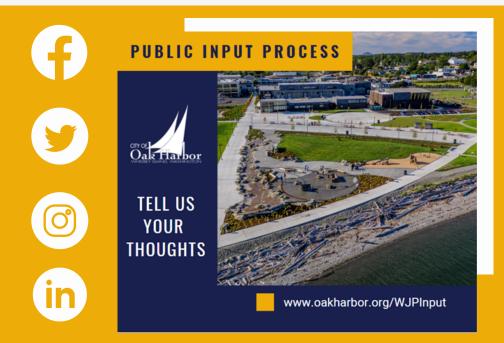
Wednesday, April xx, 2022 | 6 - 8 p.m. Saturday, April xx, 2022 | 11 a.m. - 1 p.m.

DUE DATE

All community feedback forms must be submitted online or in person by Friday, April 29, 2022, at 4 p.m.

ADDRESS STICKER

SOCIAL MEDIA POSTS



UTILITY BILL INSERT



Public Open House Materials

- Some of these materials will need to be created with GIS or an outside design firm:
 - Maps of the current site.
 - Image of the park.
 - Potential site areas for future improvements from the input form.
 - Images of items with estimated cost and completion date.

Potential Video

 Highlighting the elements of the project and items the City is asking the community to provide input.





Windjammer Park Feedback Form

The City is seeking community feedback regarding the current and future Windjammer Park. Your responses will assist staff in understanding the park users and their priorities for this park.

More details about this project are available on the City website at www.oakharbor.org/FutureWJP.

- * 1. Where do you live?
- O In the City Limits of Oak Harbor
- Outside of the City Limits of Oak Harbor on Whidbey Island
- Outside of the City Limits of Oak Harbor and not on Whidbey Island
- Military service and a resident of another state
- * 2. How often do you visit Windjammer Park?
- O Daily
- O Weekly
- O Twice a Month
- Monthly
- O Quarterly
- Annually or Once a Year
- O Never

* 3. What are t	he reasons for your visit to Windjammer Park? Please choose all that apply.
☐ Walking/Ru	unning
Playground	di d
☐ Basketball	Courts
☐ Farmer's M	1arket
Splash Par	k/Lagoon
☐ Beach	
Rental Kito	chens control of the
Little Leag	ue
Dog Walkir	ng
☐ Kayak/Can	oeing/Rowing or Sculling/Paddleboard
Other (plea	ase specify)
4. Are there ar	y improvements you want to see in Windjammer Park?
* 5. Focusing o	n the future of Windjammer Park and potential improvement options.
Review the list	of options below and rank them with one being the item you prefer the most.
	Wetland Enhancements (Does not include the Freund Marsh Wetland) Build a bridge over the wetland. Add an overlook to the wetland areas. Estimated Cost \$ Project Duration [insert range of weeks or months]
	Create a Great Lawn Removal of existing Little League Baseball Diamonds and related amenities, regrade existing soil with the addition of approximately 5,000 cubic yards of blended topsoil. Installation of automatic irrigation system, 270,000 square feet of lawn seed, 25 each of three (3) inch caliper deciduous trees, and 13,800 square feet of sidewalk. Estimated Cost \$350,000 Annual Operating/Maintenance Costs \$25,000 asphalt sidewalk resurfacing every 10 years (no change in annual operational costs.) Project Duration up to 365 days

Dog Park/Dog Run Add a dog park or dog run area to provide off-leash dog recreation at the park by installing 21,780 square feet of the off-leash dog run small breeds only with a four (4) foot chainlink fence gravel and four (4) inch deep pet drinking fountain. The location is Estimated Cost \$65,000 Annual Operation/Maintenance Costs up to \$10,000 per year for labor, materials, and supplies. Project Duration up to 90 days **Amphitheater/Pavilion Improvements** Augment existing Windjammer Park Pavilion to accommodate performance events of up to 2,500 attendees. Relocate existing Teacher Remembrance & Oriental Gardens back an additional 50 feet from the front of the pavilion to enlarge lawn space. Add overhead performance lights and illuminated bollards in the garden beds and pavilion lawn steps. Estimated Cost \$250,000 Annual Operation/Maintenance Costs up to \$10,000 per year for lawn renovation services, including labor and equipment. Project Duration up to 90 days **Parking** Add parking along SE Bayshore Drive. Estimated Cost \$ Project Duration [insert range of weeks or months] \equiv Windmill Rebuild and identify a location for the replacement windmill. **Estimated Cost** \$1,000,000 Annual Operation/Maintenance Costs up to \$20,000 per year Project Duration up to two years \equiv Playground (west side) Install a large children's play structure, with a 25-year life span, as a replacement for two small existing designs in a location directly west of the lagoon with a 25-year life span for use. Estimated Cost \$250,000 Annual Operation/Maintenance Costs up to \$3,900 per year will include a yearly safety certification for \$800, annual preventative maintenance and repairs for \$1,800, and Kiddie Mulch for \$4,000 every three years. Project Duration up to 365 days \equiv Shoreline Enhancements Replacement of existing armoring boulders up above highlide to rest within native plantings, Renovation of soil, installation of 12,000 four (4) inch plugs of native woody perennials, 100 pounds of native seed, relocation of existing meandering asphalt sidewalk inland 25 feet, resodding, and irrigation renovation of disturbed areas adjacent to the inland side of asphalt sidewalk. Estimated Cost \$450,000 Annual Operation/Maintenance Costs up to \$10,000 per year for native planting management and invasive eradication services (labor, materials, and supplies). Project Duration up to 365 days \equiv **Picnic Areas** Heavy-duty cantilevered Shade Sail along the main promenade (200 feet by 16 feet) separating the Lagoon from the Splash Pad to provide existing picnic tables with shade protection for users. Estimated Cost \$250,000 Annual Operation/Maintenance Costs up to \$8,000 per year for installation and removal activities. Replacement Costs up to \$30,000 every three to five years for replacement awnings. **Project Duration** up to 365 days

≡	Public Art
	Place additional art in the park (sculptures, murals, etc.). Estimated Cost \$74,000 (does not include art piece). A large piece is up to \$60,000
	and a small piece is up to \$14,000.
	Annual Operation/Maintenance Costs up to \$5,500 per year for avian excrement removal and preventative care. Angel de la Creatividad includes \$15,000 for painting
	every 10 years.
	Project Duration up to 150 days per art piece
	Reader Board
	Large reader board (10-year life span) installed on the south side of the Clean Water Facility wall facing Lagoon and Splash Park.
	Estimated Cost \$95,000
	Annual Operation/Maintenance Costs up to \$5,000 annually for electrical, cleaning, preventative service.
	Project Duration up to 365 days
	Bulletin Board(s)
	Add a bulletin board(s) for posting signs and information in the park, including emergency messages. The display board will include a key for access.
	Estimated Cost up to \$3,000
	Annual Operation/Maintenance Costs up to \$1,000 Project Duration up to a month
	-
0.1411	
6. what is th ark?	ne most important thing to you regarding future improvements at Windjammer
ark?	
Diagram tales	for an analysis to tall the short transfer
. Please lake	a few moments to tell us about yourself.
lame	
Address	
City/Town	
State/Province	
ZIP/Postal Code	e
Country	
Email Address	
Dla Ni la	
Phone N umber	
8. How woul	d you describe yourself?
Asian	
∐ Black or A	frican American
Hispanic o	or Latino
☐ Middle Ee	stern or North African

Multiracial or Multiethnic
Native American or Alaska Native
Native Hawaiian or other Pacific Islander
☐ White
Another race or ethnicity, please describe below
I do not feel comfortable providing a response
Self-describe below:
* 9. Select your age group to provide us with more information about park users.
under 10 years of age
O 10 to 14
O 14 to 18
○ 18 to 24
O 25 to 34
○ 35 to 44
O 45 to 54
○ 55 to 64
○ 65 to 74
○ 75 or older
Done
Powered by Survey Monkey* See how easy it is to <u>create a survey</u> .
Privacy & Cookie Notice



ATTACHMENT B

2016 Integration Plan Map

This map was developed as part of the community input process for the Clean Water Facility and Windjammer Park project. It outlined the proposed park elements that would be added through future construction phases. The entire Integration Plan is available for review on the City website at [insert web page].

